

Minnesota's Flood azard Mitigation (F M) rant Assistance rogram

Building Community Resilience Through Flood Risk Reduction since 1987 Matt Bauman | MN DNR LGU Field Forum

Today's Conversation

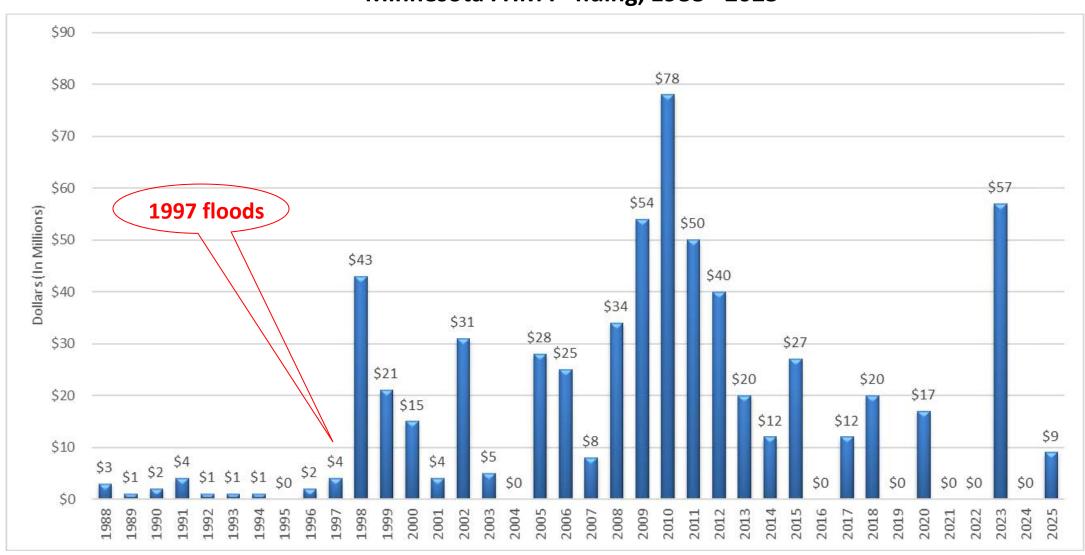
- Overview of FHM Grant Program
- Current funding opportunities
- Application and award process

FHM Grant Program - Background

- Established by the Minnesota Legislature in 1987 (MS 103F.161)
- Provides cost-share funding to LGUs
 - > 1:1 local match required (sometimes less for communities, based on MHI)
- G.O. bond-eligible projects must be of a capital nature and publicly owned in perpetuity
 - Acquisition/removal of flood prone structures
 - > Easement acquisition
 - Structural works levees, floodwalls, diversions, impoundments, pumping stations

FHM rant Program - Funding istory

Minnesota FHM F nding, 1988 - 2023



2025 Bonding Appropriation

- \$9M received in general obligation bonds
- Applications are due August 11, 2025
- Applications will be reviewed by an evaluation team
- Finalists will present their projects to the team
- Awards will be made in the fall
- Those not awarded funding will be considered for future funding

Flood Hazard Mitigation Grant Assistance Program



The Flood Hazard Mitigation Grant Assistance Program (FHM) was created by the Minnesota Legislature in 1987 to provide technical and financial assistance to local government units for reducing the damaging effects of floods. Under this program the state can make cost-share grants to local units of government in 1987 to total cost of a project. The goal of existing regulations and programs for flood damage reduction is to minimize the threat to life and property from flooding. The efforts of local governments to enforce their zerong ordinances, to sponsor flood mitigation public improvement projects, and a acquire or relocate flood prone buildings have significantly helped to reduce risk to lives and flood damages across the state.

- . Historical Allocations of FHM Funding (PDF)
- . History of the Flood Hazard Mitigation Grant Assistance Bouram (PDF)
- . Information Sheet (PDF)
- 2021 FHM Listening Session and Survey Strainary (PDF)
- . Remaining Known FHM Needs (PDF)
- FHM Grant Prioritization Guidelines (PDF)

Application Information

- Expiring soon! Red River Basin Plantage Funding, 2023-202
- . Application Form (PDF

Contact

Matt Bauman (), Flood Hazard Mitigation Grant Assistance Program Manager, 651-259-5691

rogram Webpage

Historical f nding

Remaining Kno n Needs

Grant Prioritization Process

Application

FHM Application

- Revised Application Form
- Questions ensure applicants provide enough details to meet considerations listed in statute.
- Due August 11th for this round of funding

Application window always open.
Awards made after legislative appropriations.
LGUs are encouraged to apply!



Flood Hazard Mitigation Grant Assistance Program Application

Complete and return this application via email to:

Matthew Bauman

Flood Hazard Mitigation Grant Assistance Program Manager

Email: matthew.bauman@state.mn.us

Phone: 651-259-5691

FHM Grant Prioritization

- Shows how DNR applies the 9 considerations in statute
- LGUs should consider this material when applying
- Applicants should be sure to document risk and need



Grant Prioritization – Flood Hazard Mitigation Grant Assistance Program

Background

Since 1987, the Minnesota Department of Natural Resources (DNR) Flood Hazard Mitigation (FHM) Grant

Assistance Program has awarded over \$590 million in cost share funding to local governmental units (LGUs)

around the state. This funding leverages local resources to plan, design and implement flood risk reduction
measures. LGUs applying for funds include cities, counties, watershed districts, and other public entities.

Requests for assistance far exceeds available funds, so the DNR must determine funding priorities among
competing projects in each funding cycle. This document explains the statutory considerations that go into the
DNR's prioritization decisions in each funding cycle, and may serve as a helpful reference to local governments
as they are developing their project or application.

Statutory Considerations for Prioritizing Project Funding

The FHM program's enabling legislation provides nine general considerations the DNR must apply when evaluating LGU applications for funding assistance (M.S. 103F.161). These nine considerations are listed and explained below. For each potential project, program staff confer with applicants about their project and evaluate each application based on these considerations:

- The extent and effectiveness of mitigation measures already implemented by the local government requesting the grant.
 - Communities that have invested local resources to implement effective flood risk mitigation may merit continued financial assistance. In addition, the DNR prioritizes funding to complete in-progress projects (or phases).
- The feasibility, practicality, and effectiveness of the proposed mitigation measures and the associated nonflood related benefits and detriments.

To be eligible for funding, projects must be based on sound engineering and proven methods and suitable for the conditions at the proposed project site. DNR also considers whether the applicant demonstrates the ability to provide necessary, long-term operations and maintenance actions. In addition, projects that offer multipurpose benefits in addition to flood risk reduction may receive additional consideration. Examples of additional multipurpose benefits include ancillary economic development benefits, natural resource benefits, improved environmental equity, or recreation benefits. Similarly, projects that would cause significant negative impacts in these areas are not likely to receive funding.



Thank You for your interest and attention!

Matt Ba man, DNR Flood Ha ard Mitigation Grant Assistance Program

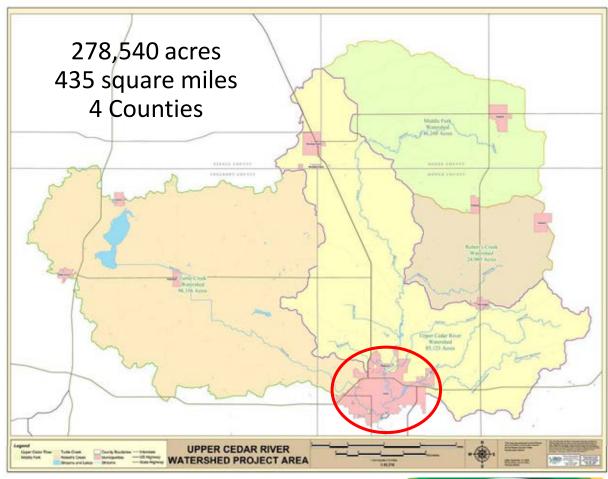
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641-259-5691

City of Austin, MN

HTAC KOTA MICHIGAN HTUC ST/PALL WISCONSIN ATO) IOWA

Cedar River Watershed



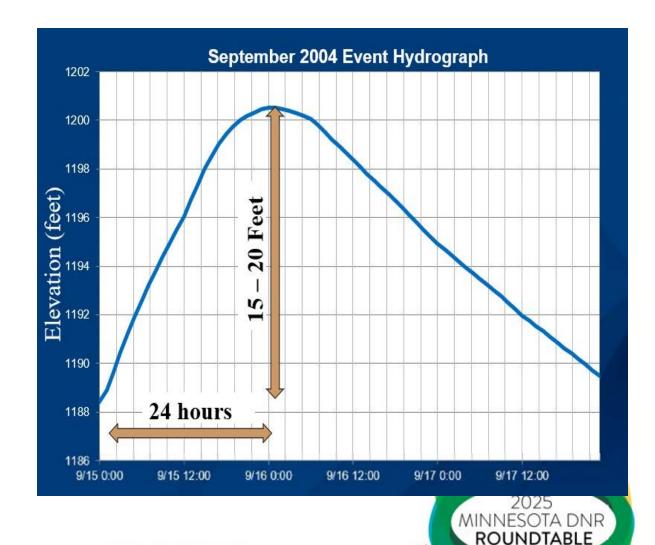




Austin s Flood History

Date of Flood	Gauge Height(ft.)
1. September 15, 2004	25.0
2. July 10, 2000	23.4
3. June 12, 2008	22.4
4. July 17, 1978	21.9
5. August 15, 1993	21.3
6. September 24, 2010	20.6
7. June 22, 2024	20.0
8. September 23, 2016	19.8

2004 Event Hydrograph





Acquisition of Repetitive Loss Properties

- All voluntary acquisitions
- Offer based on appraisal, no negotiation or markup
- Guidelines & Goals
 - Subject to repetitive losses
 - Prioritize first flood damages
 - Eliminate infrastructure





Acquisition of Repetitive Loss Properties

- 300 parcels removed since 1978
 - 1978-99 150 FEMA funding
 - 2000-09 115 FEMA/State/Local funding
 - 2010-24 35 State/Local funding
- Creation of a Linear Park System
- Eliminated flood infrastructure
- ≈ 75 homes & businesses remain





2013 FEMA Loss Avoidance Study

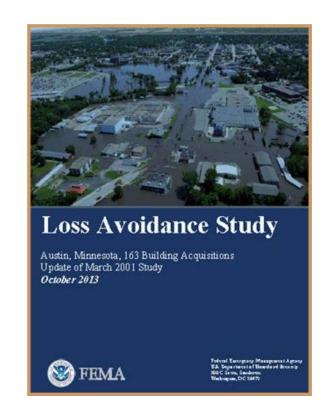
• 163 Building Acquisitions: 1978, 1988, 1993

• Total Acquisition Cost: \$14,425,986

Total Losses Avoided: \$38,274,070

Return On Investment: 2.65

Additional Savings: 2016 & 2024



Emotional Impact





Local Option Sales Tax (LOST)

- City identified need for funding source
- Required legislative approval 2006
- Referendum passed with 63% approval
- Established for 20 years
- Expires March 31, 2027
- Generates \$1.75 million annually







Flood Mitigation Program (2007 2027)

- 9 Project Areas
- \$58.3 Million Total Project Cost
 - \$2.0m FEMA funding
 - \$5.0m Local Sewer funding
 - \$5.0m DEED Bonding Dollars
 - \$18.0m DNR FHM funding
 - \$28.3m Local Option Sales Tax

- Property Acquisition (\$8.3m)
- Structural Mitigation (\$50.0m)
 - Earthen Levees
 - Concrete Floodwalls
 - Pumping Stations
 - Sanitary Sewer Improvements
 - Storm Sewer Upgrades
 - Engineering Services



80% Complete



Preserving history and planning for the future.

- Over the past 50 years we have been working with state, federal and local partners, to protect lives and property.
- We have to a great extent accomplished our goals and endeavor to preserve those decades of effort moving forward.
- We now have hundreds of acres of open space running through the city along our waterways. How will we plan to preserve and utili e this space in ways that are compatible with our history of flooding, preserving the natural functions of the floodplain, as well as providing added benefit for our residents?





Flood Zone Open Space



- Floodplain
- At least 81% (600+ acres) of our floodplain is now open space, with no habitable structures or businesses.





Voluntary participation in the community rating system

The City of Austin is an NFIP (National Flood Insurance Program)
community and has been involved in the CRS program since 1991. It is
a voluntary program that incentivi es communities to adopt stronger
floodplain management practices. Both programs are administered by
FEMA and facilitated by the Minnesota DNR. Both agencies provide
technical and financial assistance for flood mitigation and recovery.



 The CRS aligns with flood prevention by promoting policies and actions that minimi e flood risks, improve community resilience, and reducing the financial burden of flooding on individuals and governments.





Comprehensive Plans Mower County and Austin







Community Engagement

- Growing partners
- Identifying champions
- Building support
- Meeting people where they are
- Celebrating who they are

 Currently creating Communities of Practice (city and county) and District Councils (downtown Austin), which includes areas along the Cedar River and will address recreation and access to our waterways.





Multi-purpose Water Storage to Meet Flood Mitigation, Water Quality, and Habitat Goals in the Red River Basin of Minnesota

Monthly LGU Forum
MN DNR

July 16, 2025 Presented Electronically



Robert L. Sip, Executive Director Red River Watershed Management Board

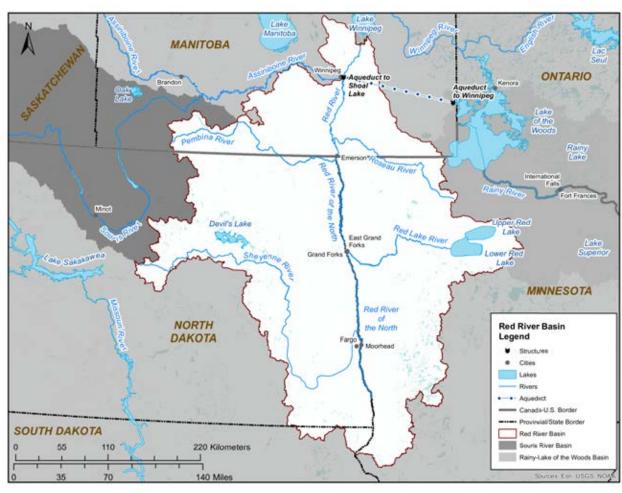
Topics

- Red River Basin (RRB) Overview
- Red River Watershed Management Board (RRWMB) Background
- Flood Mitigation Infrastructure
- ▶ 1998 Mediation Agreement
- Current Flood Mitigation Projects Underway
- MN RRB Flood Mitigation Progress
- Other RRWMB Efforts and Wrap-up



The Red River Basin of the North

- Two Counties
- 3 U.S. States
- 1 Canadian Province
- Water Flows North Into Canada



Map Source: International d River Watershed Board.



Why is There Continued Flooding?

- 1. Flat topography of the Red River Basin.
- 2. Early spring rains which increase melting of the snowpack or late spring snowstorms adding to the existing snowpack.
- 3. The actual snowpack depth and water equivalency.
- 4. Frost depth.
- 5. Soil moisture content.
- 6. River ice conditions.

Source - Nation Weather Service: Anatomy of a Red River Spring Flood



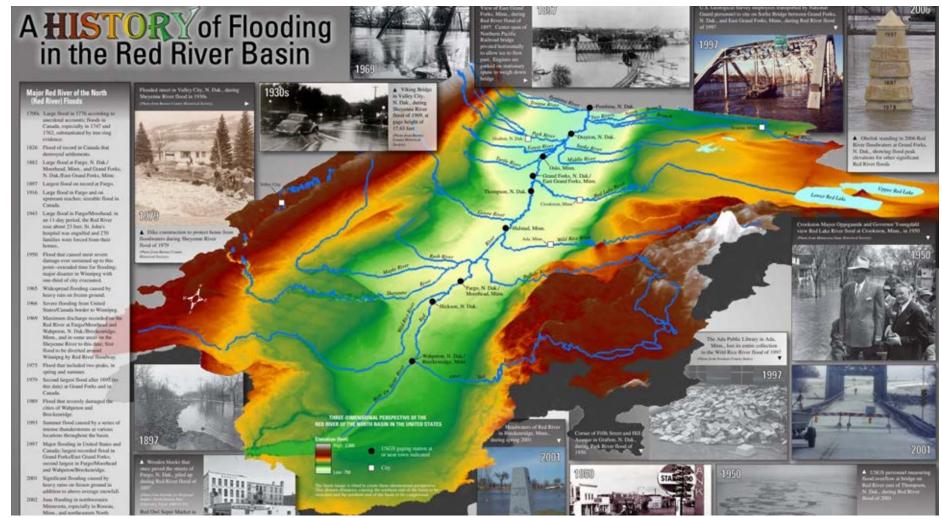
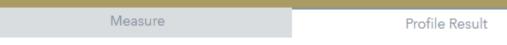


Illustration Source - USGS:

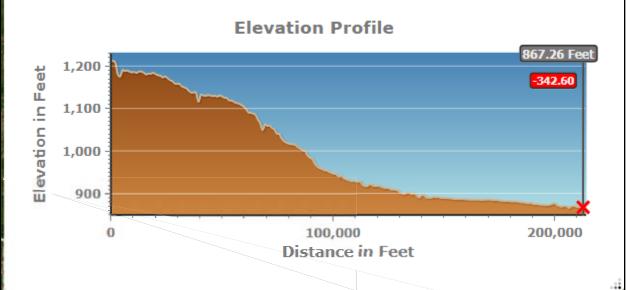
https://pubs.usgs.gov/gip/2007/55/pdf/finalWebGIP55.pdf







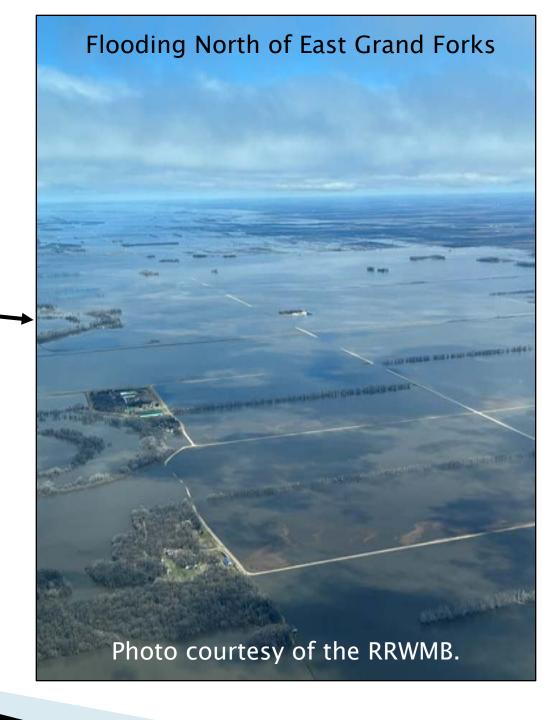
Hover over or touch the Elevations Profile chart to display elevations and show location ••• on map.



342 feet elevation difference from the City of Mahnomen to the Red River. Data Source: RRWMB LiDAR using the International Water Institute Map Portal:

https://gisapps.iwinst.o rg/map-portal/

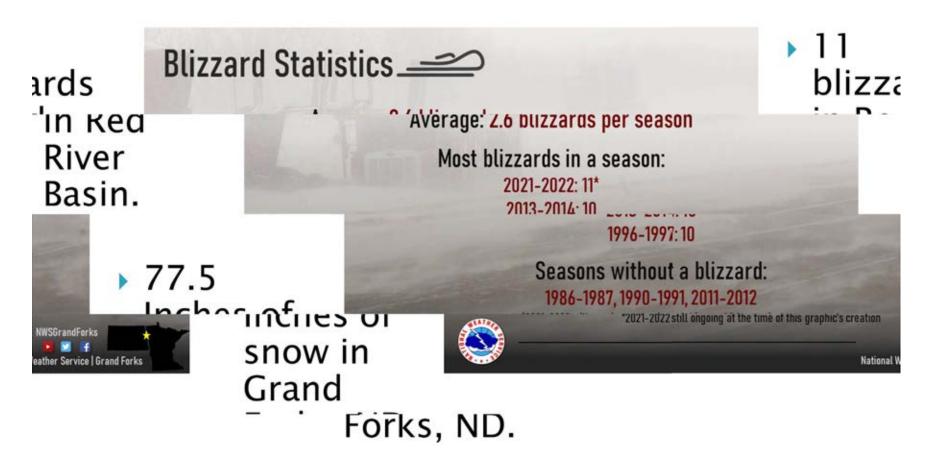
Recent Major Floods





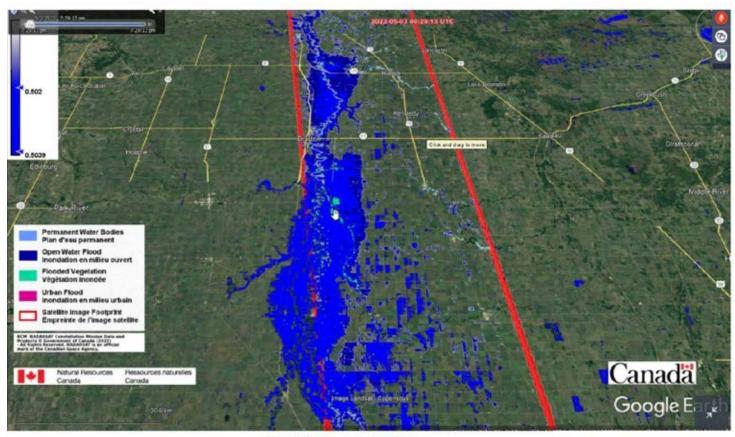


2021 - 2022 Winter Conditions





Satellite imagery of inundation areas along the Red River on May 4, 2022.



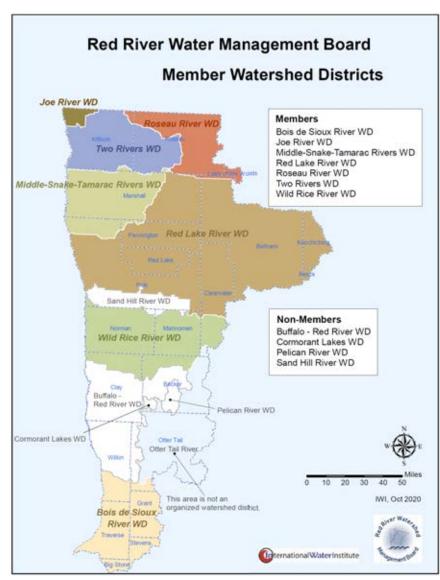
Satellite Image 5/4/22

85.2 inches of snow in Grand Forks the winter of 2022 - 2023. **Source**: Amanda Lee, Service Hydrologist / Meteorologist, National Weather Service, Grand Forks, ND.



Red River Watershed Management Board (RRWMB) Organizational Overview

- Created in 1976 by MN Legislature
- Joint Powers Board of 7 Watershed Districts
- 21 Counties in Jurisdictional Boundary Along With Many Cities
- Taxation Authority

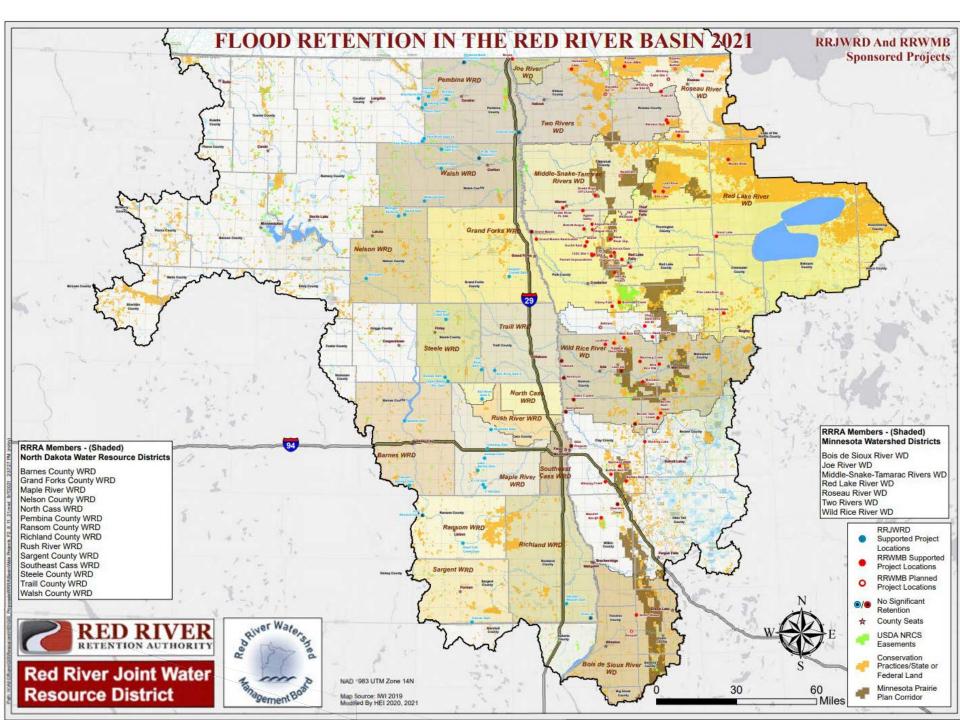


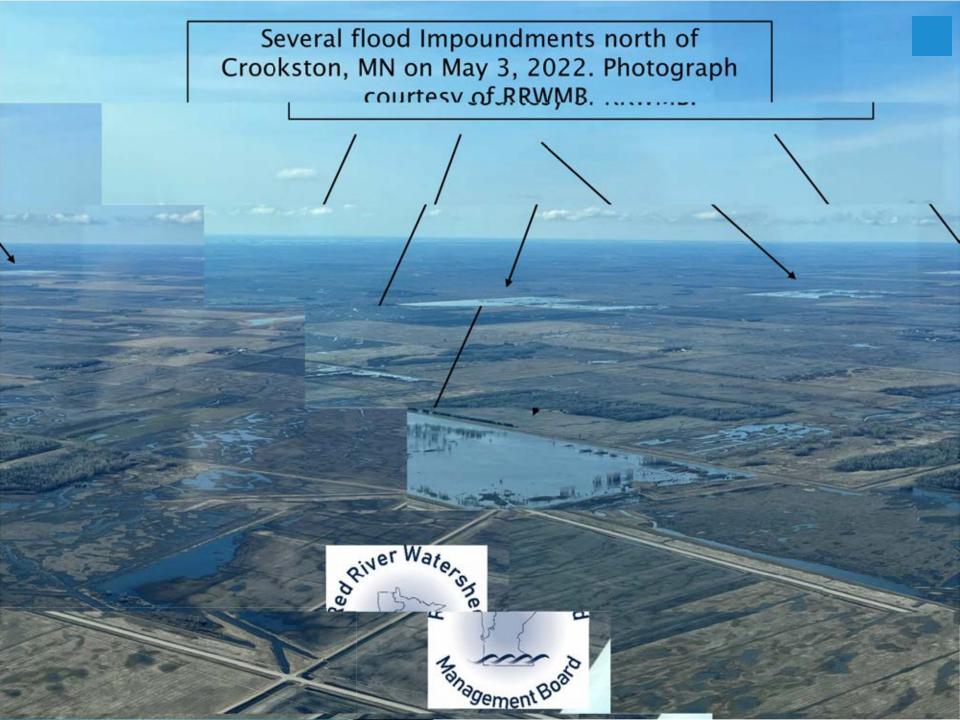
Our Flood Mitigation Infrastructure: MN Portion of Red River Basin



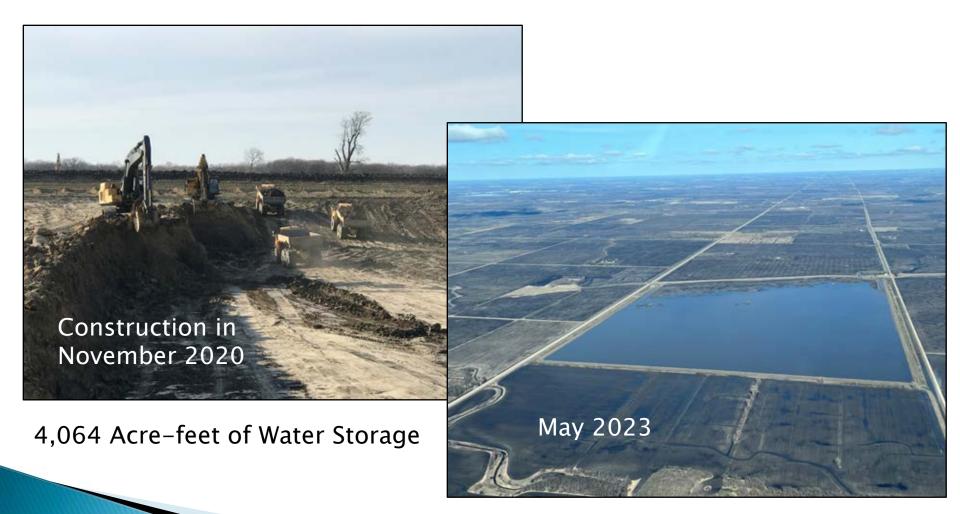
- ▶ 60 + Flood Impoundments
- 500+ Farmstead Ring Dikes
- City Flood Levees and Protection
- City Diversions
- River Setback Levees
- 2-Stage Ditches
- Farm Field Dikes
- Federal Dams Lake Traverse (Reservation Dam) and White Rock Dam
- Technical Guidance Culvert Sizing, Ag Drainage, and Tiling







Black River Impoundment: Red Lake Watershed District

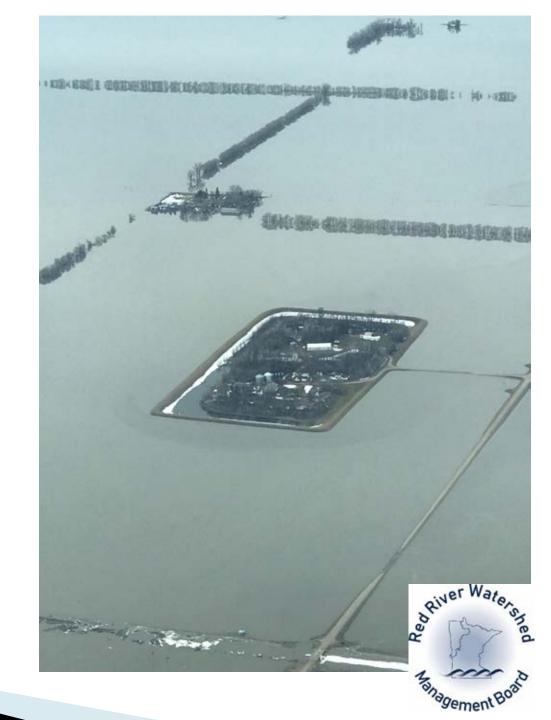


Photos courtesy of the RRWMB.

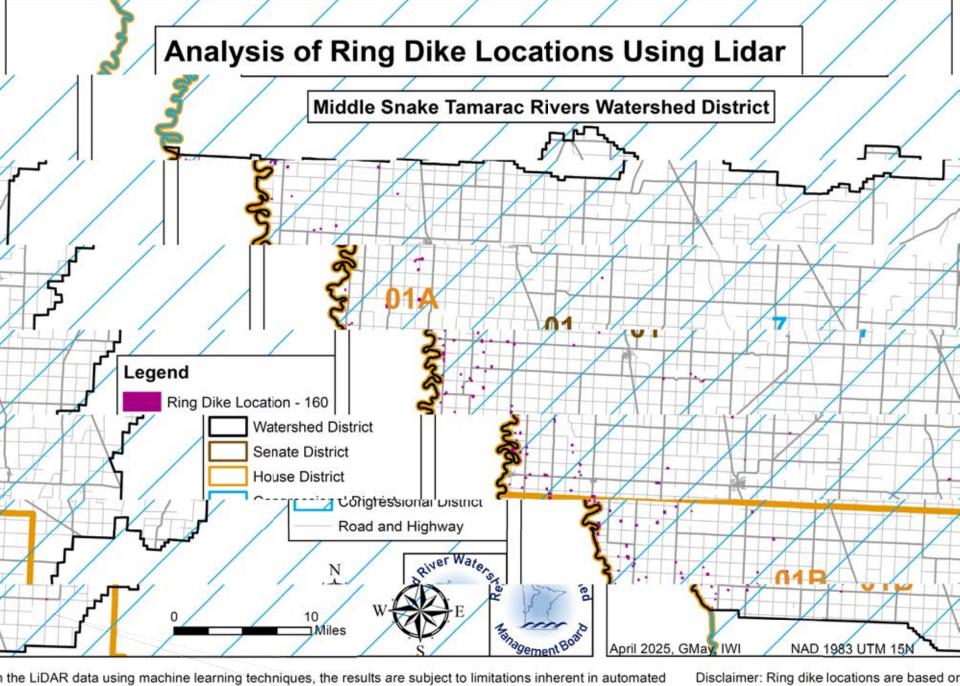
RING DIKES:

A farmstead ring dike west of Warren, MN within the Middle-Snake-Tamarac Rivers Watershed District during the 2019 spring flood. Photo courtesy of the RRWMB.

557 farmstead ring dikes were identified from the 2021 RRWMB LiDAR data collection.







pleteness of these ring dikes is not guaranteed. Users should independently verify the information before use.

interpretation methods. The accuracy or con

City of Halstad Surrounded by Spring Floodwaters in April 2019 Within the Wild Rice Watershed District ad River Wate, Photo courtesy of the RRWMB.

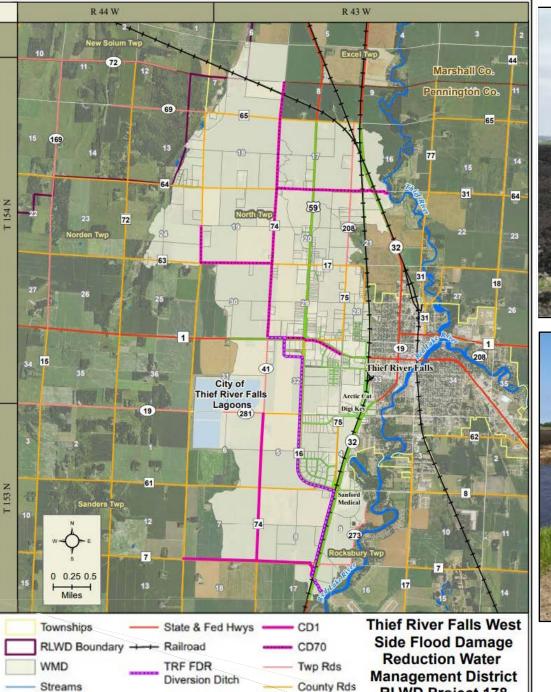
City of Halstad During a Spring Flood





May 2022: The Red Lake River as is Passes Through the City of Crookston, MN. Photo courtesy of the RRWMB.

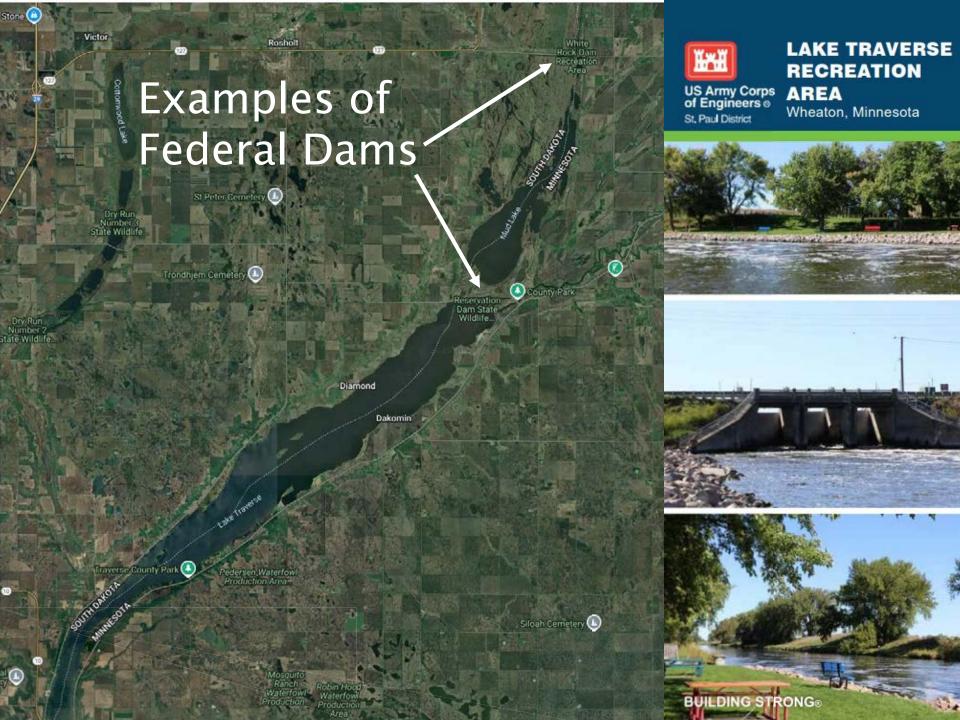




RLWD Project 178

Photograph of diversion construction at the north end of the project area on May 20, 2020. Photograph courtesy of RRWMB.





Culvert Sizing for Flood Damage Reduction

Phase I - Preliminary Guidelines

Red River Basin Flood Damage Reduction Work Group **Technical and Scientific Advisory Committee** Technical Paper No. 15 October 2007

> Principal Authors: Jim Solstad, DNR Al Kean, BWSR Charlie Anderson, JOR Engineering, Inc.

Purpose
Technical and Scientific Advisory Committee (TSAC) Technical Paper No. 11, "Red River Basin Flood Damage Reduction Framework" (May 2004) identifies a number of measures for increasing temporary floodwater storage to reduce downstream flood damages. Culvert sizing is one of these measures. Technical Paper No. 11 provided limited guidance for implementation of culvert sizing. The purpose of this technical paper is to provide more detailed culvert sizing guidelines for flood damage reduction and prevention in the Red River Basin.

Phased Process for Development of Guidelines

In order to systematically develop and test guidelines for culvert sizing, the TSAC recommended the following 3-phase process.

- Phase 1: Develop preliminary guidelines based on: 1) modeling of a hypothetical watershed that is representative of average conditions in the Red River Basin; 2) applicable experience to date in the Red River Basin and; 3) TSAC analyses and deliberations. Invite a representative of MnDOT to participate in TSAC deliberations and development of preliminary guidelines. This phase includes sensitivity analyses of some key variables affecting culvert sizing including average land slopes, duration of temporary storage and hydrologic design methods.
- Phase 2: Use preliminary guidelines to size culverts for one or more existing drainage areas within the Red River Basin having representative characteristics and test the results by modeling. Validate, revise or clarify guidelines, as appropriate.
- Phase 3: Assist a watershed district to apply culvert sizing guidelines to a proposed pilot project and monitor the results. Further verify, revise and/or clarify the guidelines, as

This technical paper presents the Phase 1 hypothetical modeling results and includes preliminary guidelines for culvert sizing in the Red River Basin.

TSAC Culvet String TP 15 Plant I

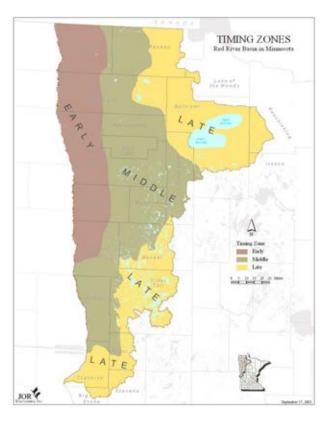
Technical Guidance

Red River of the North Basin BASIN TECHNICAL AND SCIENTIFIC ADVISORY COMMITTEE (BTSAC)

Briefing Paper #3:

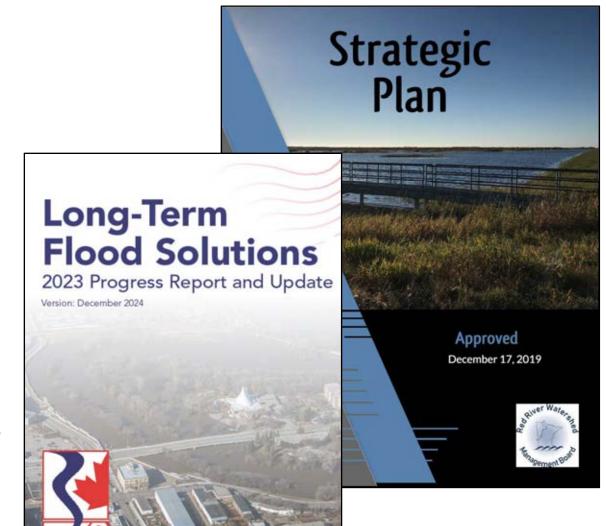
Water Management Options for Surface Drainage

(Committee Albert mothers September 15th 2014

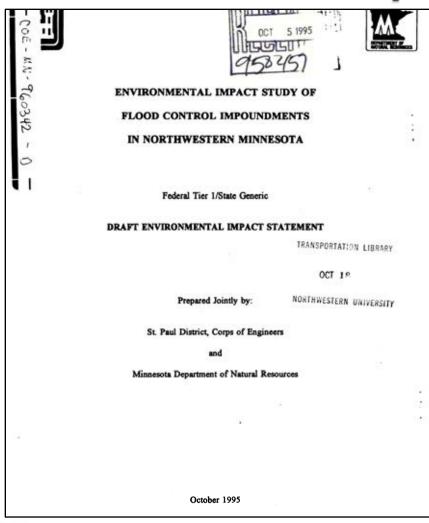


What Guides Our Priorities and Work?

- RRWMB Strategic Plan, Governing Documents, and Enabling Legislation
- 1998 Red River Basin Flood Mediation Agreement
- RRWMB Water Quality Program
- Red River Basin Riparian Habitat Program
- RRWMB Membership Needs
- State, Regional, and International Plans
- Funding Sources at All Levels



It Was Easy Until it Wasn't



- 1992: Federal EIS activities commence for flood impoundments.
- 1993: All construction and permitting activities halted.
- ▶ 1995: Federal EIS completed.
- Courts Ordered Mediation Amongst RRWMB, Federal and State Agencies, and Environmental Groups
- Red River Basin Flood Mediation Agreement Signed in 1998
- Flood Damage Reduction Work Group Implements Mediation Agreement: https://www.rrwmb.us/fdrwg
- 15 Technical Papers
- Many Additional Basin-wide Partners, Technical Guidance, and Programs



What Does the Red River Basin Flood Mediation Agreement do?

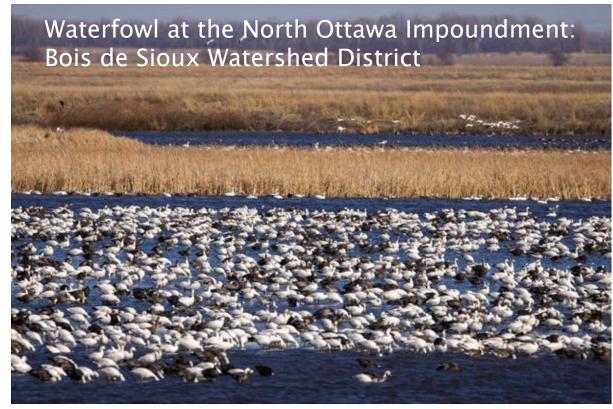
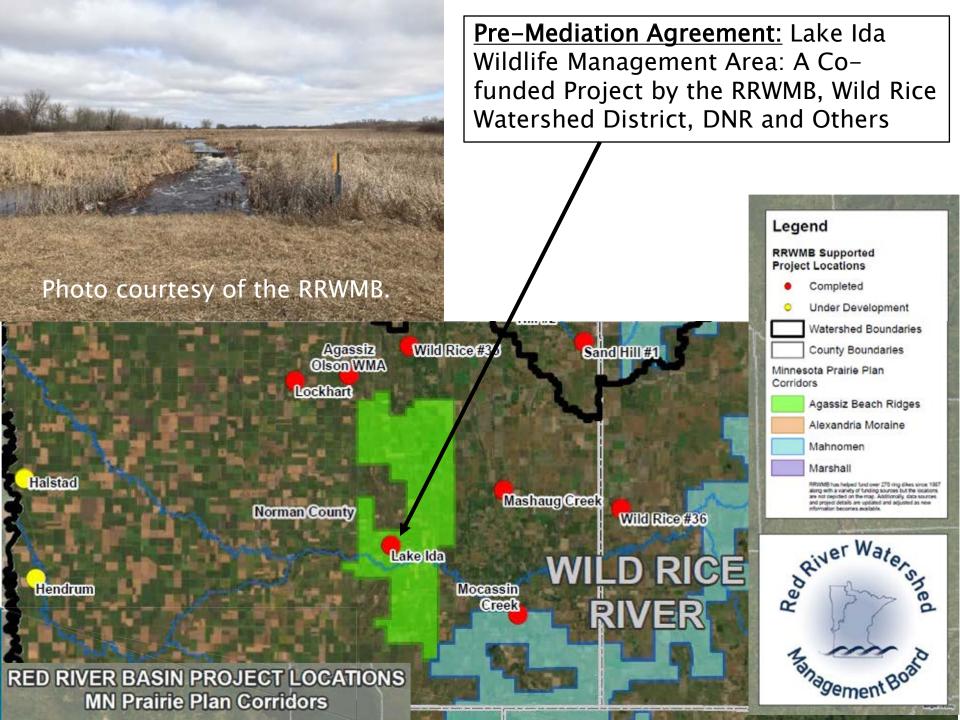


Photo courtesy of the Bois de Sioux Watershed District.

- Offers a path to incorporate habitat and water quality into flood mitigation – water storage projects.
- Local Project Team process and Handbook.
- All partners and stakeholders have a voice and seat at the table.
- Potential for higher levels of state funding.
- Only place in MN where this process exists.





<u>Post-Mediation Agreement:</u> Klondike Clean Water Retention Project -Two Rivers Watershed District

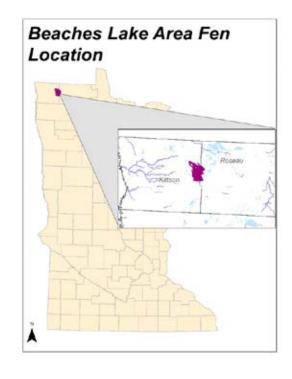
Primary Objective of Project is FDR:

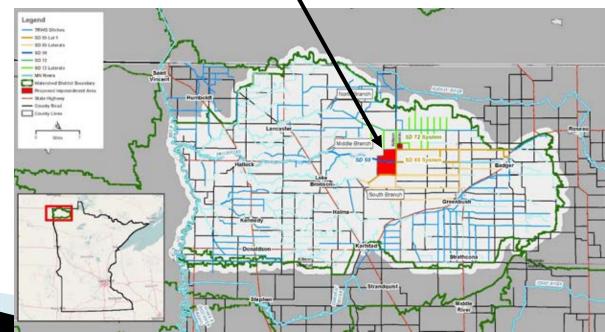
- Store up to 37,250-acre feet of floodwater and reduce downstream duration of flooding and peak flows;
- Provide an adequate outlet for Lateral 1 of State Ditch #95;
- Prevent flooding on over 25 square miles of agricultural land;
- Reduce damages to County and township roads and bridges,

 Reduce Two Rivers contribution to the Red River flood by 15-20% and Lake Bronson by 13%.

Water Quality:

- Stream Flow Augmentation
- Habitat Enhancement
- Wetland Restorations





RRWMB Current Flood Mitigation – Water Storage Projects:

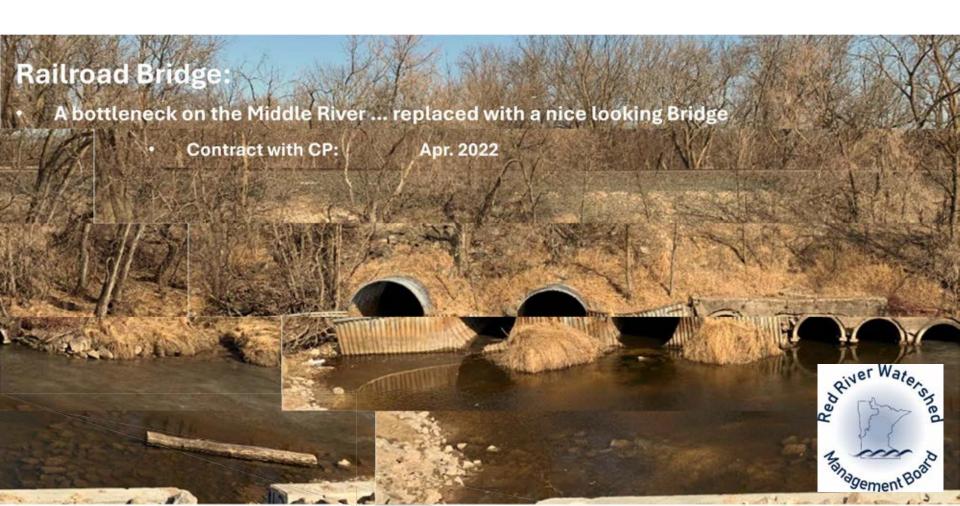
- 5 Projects In Funding Process July 2025:
 - 1 City Project
 - 4 Water Storage Projects
- 94,135 Acre-feet of Water Storage
- Water Quality:
 - Sediment Reductions 17,417/Year
 - Phosphorus Reductions 15,891/Year
 - Nitrogen Reductions 113,063/Year
- 14,247 Acres of Wetland and Grassland Created, Enhanced, or Restored
- 74.7 Stream Miles Created, Enhanced, or Restored
- 929,258 Acres of Upstream Drainage Controlled



Construction of 2,335 acre-feet of water storage in progress at the City of Newfolden Flood Prevention Project in the Middle-Snake-Tamarac Rivers Watershed District (MSTRWD) in 2024. Photo courtesy of the MSTRWD/HDR Engineering Inc.

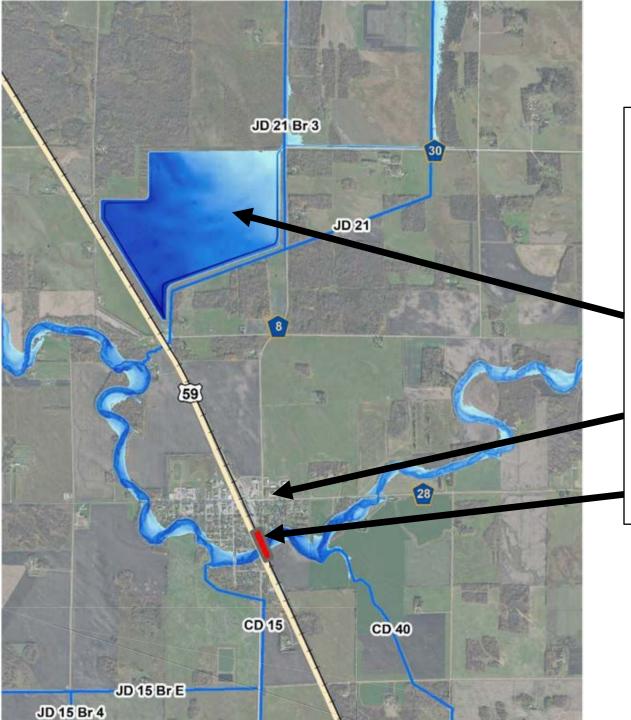


City of Newfolden Flood Prevention Project in the MSTRWD Prior to Construction



Canadian Pacific Railroad Bridget Construction: City of Newfolden Flood Prevention Project in the MSTRWD in 2022





Location of the 2,335 acre-foot Flood Impoundment at the City of Newfolden Flood Prevention Project in the MSTRWD. Illustration courtesy of HDR Engineering Inc.

City of Newfolden.

Bridge Construction Site.



Redpath Impoundment and Mustinka River Rehabilitation Project: Bois de Sioux Watershed District (BdSWD)

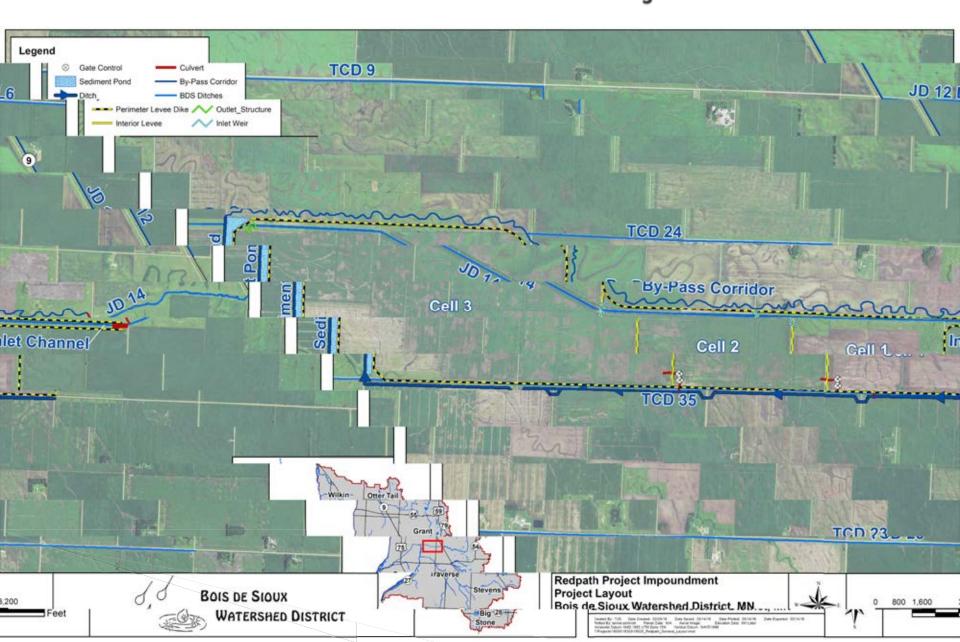


23,000 Acre-feet of Water Storage in Progress

Construction From Fall 2024: Drone photos courtesy of Moore Engineering Inc.



Redpath Impoundment and Mustinka River Rehabilitation Project: BdSWD



Roseau Lake Rehabilitation Project: Roseau River Watershed District (RRWD)

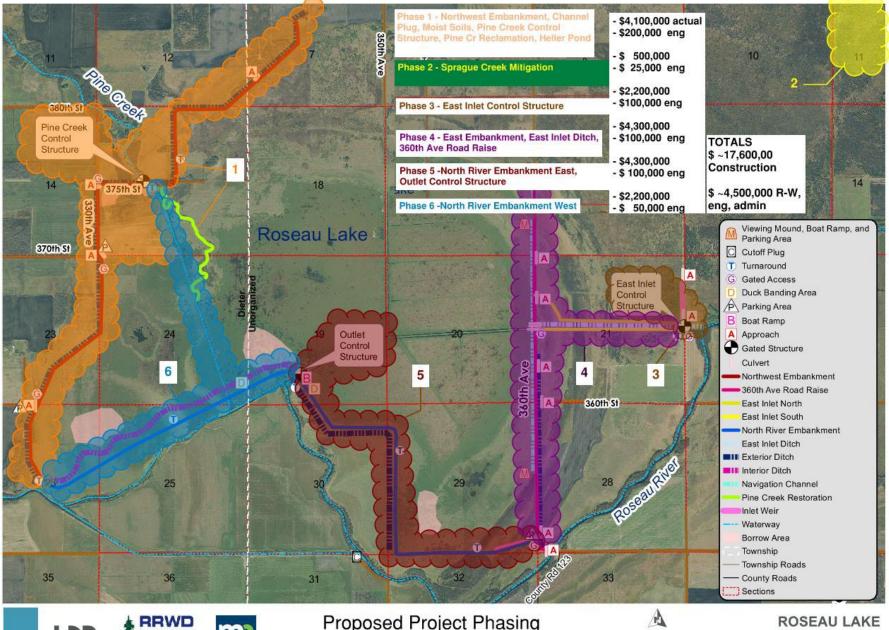


Flooded Conditions: Project in September 2019 before construction. Photo courtesy of LeRoy Ose, Red Lake Watershed District Manager.



Construction activities in Fall 2024 – 22,000 Feet of Water Storage in Progress. Photo courtesy of the RRWD/HDR Engineering Inc.









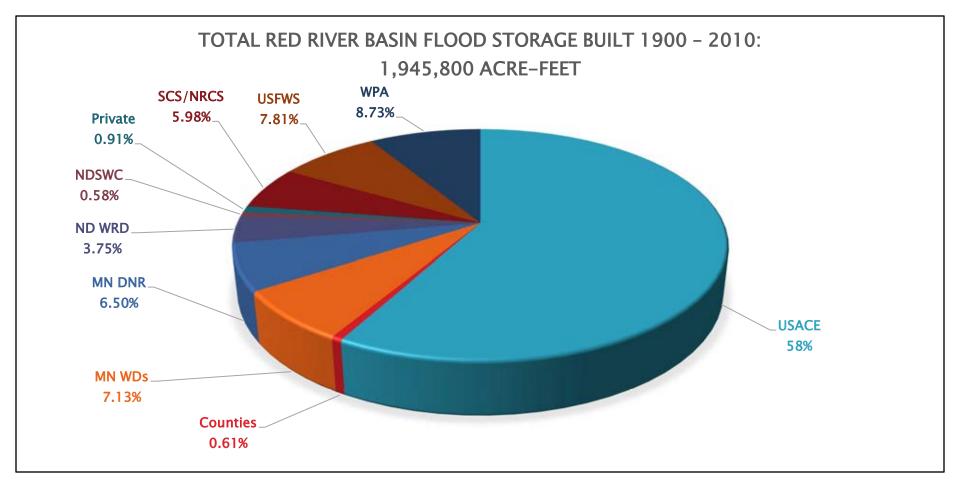


Proposed Project Phasing August 2024



ROSEAU LAKE REHABILITATION PROJECT





USACE - United States Army Corps of Engineers MN DNR - Minnesota Department of Natural Resources NDSWC - North Dakota State Water Commission Private - e.g. Railroad, Power Company, Ducks Unlimited Counties - Minnesota and North Dakota County Government

MN WD - Minnesota Watershed District ND WRD - North Dakota Water Resource District WPA - Works Progress Administration USFWS - United States Fish and Wildlife Service

SCS/NRCS - Soil Conservation Service/Natural Resources Conservation Services

Data Source: 2011 Long-term Flood Solutions Document, Red River Basin Commission



What's Been Done Since 2010?

- Project Alternatives Analysis and Engineering and Design Underway
- Permitting and Environmental Review From 2010 2020
- 10 Projects in the RRWMB Funding Process as of May 2025 Required 89 Local, State, and Federal Permits – \$5 Million Spent on Permitting and Environmental Review

Project	Local	State	Federal	Railroad	Total
	Permits 24%	Permits 62%	Permits 13%	Permits 1%	100%
Total	21	55	12	1	89

- 3 of the 10 projects are currently under construction.
- Distributed Detention Studies Completed
- Currently Awaiting Final USACE Modelling on Refined Storage Needs for Red River Basin of MN and ND
- Renewed Construction Era 2020 to Present



Continued Challenges

State Funding

Federal Funding Local Capacity to Fund Projects Coordination of Funding
Sources

Permitting and Environmental Review

The Weather

Bidding Process and Mobilizing Contractors

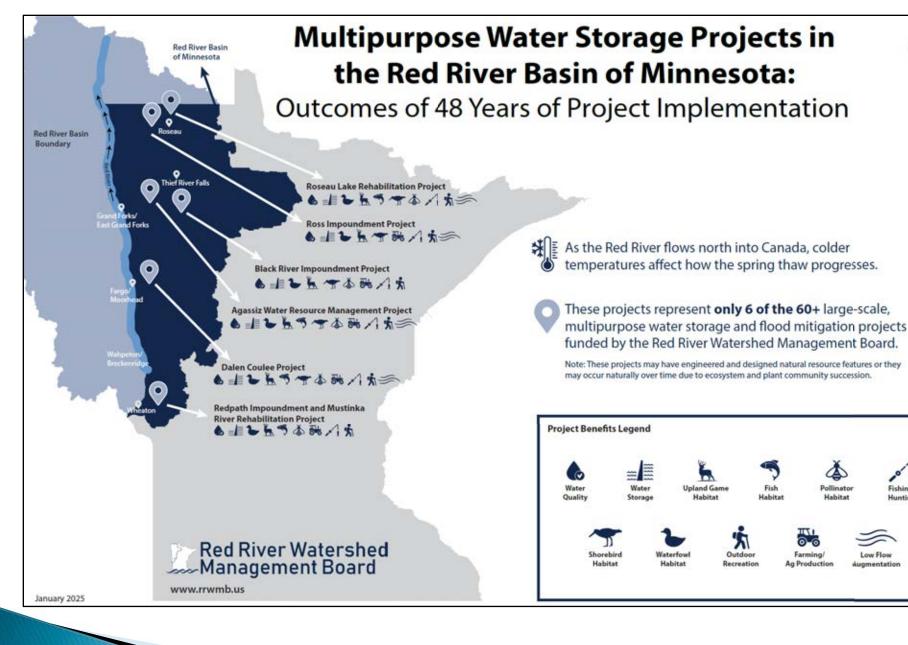
Inflation

Landowner Acceptance Land
Availability and
Land Prices



Other RRWMB Efforts

- Habit Program Approved in 2024
- Water Quality Program Approved in 2020
- 2023 LiDAR Released
- River Watch Program
- Other Technical, Monitoring, and Educational Efforts



Hunting

Roseau Lake Rehabilitation Project



Acre-Feet of Storage: 22,000

website:

http://roseauriverwd.com/Project_Roseau_Lake.html



Agassiz Water Resource Management Project

Acre-Feet of Storage: 10,670

website

https://mstrwd.org/impoundments/agassiz-valley/



Ross Impoundment Project



Acre-Feet of Storage: 3,611

website:

http://tworiverswd.com/Ross_Impoundment.html



Dalen Coulee Project



Acre-Feet of Storage: 370

website:

https://www.houstoneng.com/dalencouleewatermanagementstudy/



Investing in and Managing the Watershed of the Red River Basin

Black River Impoundment Project



Acre-Feet of Storage: 4,064

website:

http://www.redlakewatershed.org/BlackRiver.html



Redpath Impoundment and Mustinka River Rehabilitation Project



Acre-Feet of Storage: 19,000

website: http://www.bdswd.com/Program_Template.html



What are we Protecting?

- Infrastructure Public and Private
 - Cities
 - Rural Areas
 - Farmsteads
- Social, Natural, Cultural, and Financial Capital

Red River Basin Projects add to the Overall Base of Minesota Natural Resources



Flooding in the City of Dumont, Western Minnesota, BdSWD, April 2023. Photo courtesy of the BdSWD and Moore Engineering Inc.



RRWMB Contact Information

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