# MILE POST 7 WEST RIDGE RAILROAD RELOCATION, DAM EXTENSIONS, AND STREAM MITIGATION PROJECT ENVIRONMENTAL ASSESSMENT WORKSHEET (EAW)

## RECORD OF DECISION – FINDING OF FACT 28.ee 1996 FINANCIAL ASSURANCE

### **DNR Document Accessibility Acknowledgment**

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MILE POST RIDGE RAILROAD RELOCATION, DAM EXTENSIONS, AND STREAM MITIGATION PROJECT EAW RECORD OF DECISION - FINDING OF FACT 2 1996 FINANCIAL ASS

STATE OF MINNESOTA

OFFICE OF THE ATTORNEY GENERAL

October 30, 1996

PUBLIC AND HUMAN RESOURCES SUTTE 900 45 MINNESOTA STREET ST PAUL, MN 55101-2127

TELEPHONE :612, 297-1075

F. L. Hartman, Esq. Vice President, General Counsel Cleveland-Cliffs Inc 1100 Superior Avenue Cleveland, Ohio 44114-2589

Re:

Northshore Mining Company/Financial Assurance Agreement/Guaranty

Dear Frank:

I enclose, as promised, three originals of the Financial Assurance Agreement dated October 21, 1996 (the "Financial Assurance Agreement"), executed by Minnesota Pollution Control Agency ("MPCA"); Minnesota Department of Natural Resources ("DNR"); Cleveland-Cliffs Inc ("Cliffs"); Cliffs Minnesota Minerals Company; and Northshore Mining Company.

As we discussed in a telephone conversation on October 28, 1996, the original Guaranty dated as of July 31, 1996, executed by Cliffs (the "Guaranty"), which you sent to Eldon Kaul with a letter dated September 27, 1996, did not include, as Exhibits A, B and C, the Milepost 7 Master Permit Amendment issued by the DNR and the NPDES/SDS Permit No. 0055301 issued by the MPCA (collectively, the "Permits"). I understand from our telephone conversation that Cliffs authorizes me to attach to the Guaranty, in lieu of the missing Exhibits A, B and C, the Permits in the form of Exhibit A to the Financial Assurance Agreement. Please confirm the foregoing by signing the enclosed copy of this letter, and returning it to me.

As always, please call me if you have any questions or concerns.

Very truly yours,

THOMAS A. PANTALION Assistant Attorney General

(612) 296-0695

Enclosures

cc:

Bill Brice

Peder Larson

Eldon Kaul

Scott Strand

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#### FINANCIAL ASSURANCE AGREEMENT

Whereas, effective September 30, 1994, a wholly-owned subsidiary of Cleveland-Cliffs Inc., Cliffs Minnesota Minerals Company, acquired all of the issued and outstanding stock of Northshore Mining Company (Northshore) from Cyprus Amax Minerals Company, and

Whereas part of Northshore's mining operation includes operation of a tailings basin and water quality treatment plant at Mile Post 7, and

Whereas Northshore has requested that certain renewal permits be issued by the Minnesota Pollution Control Agency (NPDES/SDS Permit No. 0055301) and by the Minnesota Department of Natural Resources (Mile Post 7 Master Permit, as amended) ("the Permits" as more fully set out in **EXHIBIT A** hereto) to Northshore which allows Northshore to lawfully continue operations at Mile Post 7, and

Whereas Cleveland-Cliffs Inc., Cliffs Minnesota Minerals Company and Northshore expect to derive benefit from the issuance of the Permits to Northshore, and

Whereas as a condition of issuance of the Permits, the Minnesota Pollution Control Agency and the Minnesota Department of Natural Resources ("the State") require financial assurance to ensure performance of the obligations under the Permits in accordance with the provisions of this Agreement,

NOW THEREFORE, in consideration of the foregoing recitals and other good and valuable consideration, the receipt of which are hereby acknowledged, the State and Cleveland Cliffs Inc., Cliffs Minnesota Minerals Company and Northshore Mining Company hereby agree as follows:

- 1. Cliffs Minnesota Minerals Company shall provide an irrevocable standby Letter of Credit up to the aggregate amount of \$4,000,000.00 (four million dollars) in favor of the State of Minnesota in the form of **EXHIBIT B** attached hereto. The State may draw upon the Letter of Credit if the State reasonably determines that Northshore has failed to comply with its obligations under the Permits;
- 2. Cleveland-Cliffs Inc. shall provide an unconditional corporate Guaranty of the obligations of Northshore arising under or in connection with the Permits in the form of **EXHIBIT C** attached hereto;
- 3. Any monies obtained by the State under the Letter of Credit or the Guaranty plus any interest thereon shall be deposited in a separate account established for the benefit of the State and shall be used solely for activities relating to Northshore's performance of the Permit obligations;

- 4. The State may ensure performance of Northshore's Permit obligations by drawing upon the Letter of Credit and, to the extent the State reasonably determines the amount of the Letter of Credit to be inadequate, by enforcing the Guaranty or by electing to do both. In the event of a permanent shut-down and closure of the tailings basin, the parties agree to discuss in good faith and attempt to reach agreement on how to ensure the effective and efficient performance of the permanent closure and perpetual maintenance obligations.
- 5. The amount and type of financial assurance required as a condition of the Permits may be reviewed upon request of any of the parties hereto at any time. In any event, review shall occur (1) upon substantial modification, reissuance or revocation of the Permits; (2) upon promulgation of a rule or a change in the law applicable to the obligation to provide financial assurance for Northshore's activities; and (3) upon the presentation of material information which affects the State's assessment of (a) the nature and scope of activities required by Northshore under the Permits; (b) the ability or willingness of Northshore to perform those activities; or (c) the potential risk to public health and safety and to the environment posed by Northshore's failure to perform those activities. Review shall include consideration by the State of the need for and adequacy of the financial assurance provided to secure performance of Northshore's obligations under the Permits.
- 6. If Cleveland-Cliffs Inc. is named as a co-permittee on all of the Permits or on amendments or renewals thereof, and if the State reasonably determines that Northshore and those entities which directly or indirectly own Northshore have provided such other financial assurances as are required pursuant to applicable state law, then Cleveland-Cliffs and Cliffs Minnesota Minerals Company shall have satisfied the obligation to provide financial assurance pursuant to this agreement.
- 7. Nothing in this agreement prevents Cleveland-Cliffs Inc. from presenting to the State information regarding the nature of the waste tailings produced by Northshore's operations, the safety of the Mile Post 7 tailings basin and structures or any other data they wish to provide. The State shall reasonably and objectively review this information, if presented, to determine whether the waste tailings and the Mile Post 7 tailings basin and structures pose any greater risk to public health and safety or to the environment than the risk posed by other Minnesota iron mining operations and facilities. If the State finds there are no materially greater risks posed by Northshore's operations and facilities, any financial assurance requirements for Northshore shall be adjusted in accordance with applicable state law using a process that is comparable to the process used for other Minnesota iron mining operations and facilities.

8. If the obligation to provide a Letter of Credit or Guaranty as financial assurances shall cease, any uncommitted funds on deposit pursuant to paragraph 3 above shall be returned to Cleveland-Cliffs Inc. or to Cliffs Minnesota Minerals Company.	
Dated this 21 day of October	_, 1996.
MINNESOTA POLLUTION CONTROL AGENCY	CLEVELAND-CLIFFS INC.
By Sisa J. Mowry for Peder Larson Acting Commissioner	ByExecutive Vice President
MINNESOTA DEPARTMENT OF NATURAL RESOURCES  By Rodney W. Sando Commissioner	CLIFFS MINNESOTA MINERALS COMPANY  By PRESIDENT  NORTHSHORE MINING COMPANY  By PRESIDENT
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The undersigned, for and on behalf of Cleveland-Cliffs Inc, hereby authorizes Minnesota Assistant Attorney General Thomas A. Pantalion to attach to the original Guaranty (as defined in the foregoing letter), in lieu of the missing Exhibits A, B and C to the Guaranty, the Permits (as defined in the foregoing letter) in the form of Exhibit A to the Financial Assurance Agreement (as defined in the foregoing letter).

Date: 11-5-96

F. L. Hartman, Vice President and General Counsel, Cleveland-Cliffs Inc

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#### **GUARANTY**

M. P. C. A. Water Quality Div.

THIS GUARANTY ("Guaranty"), dated as of <u>July 51</u>, 1996, is made and given by CLEVELAND-CLIFFS INC, an Ohio corporation ("Guarantor"), whose principal office is located at 1100 Superior Avenue, Cleveland, Ohio, in favor of the STATE OF MINNESOTA (the "State"), c/o Commissioner of Minnesota Pollution Control Agency, whose office is located at 520 Lafayette Road, St. Paul, Minnesota 55155-4194, and Commissioner of Department of Natural Resources, whose office is located at 500 Lafayette Road, St. Paul, Minnesota 55155-4307.

#### RECITALS

- A. The State has agreed, subject to certain conditions, to issue the Permits (as defined below) to Northshore Mining Company, a Delaware corporation ("Northshore"), subject to certain conditions, which include without limitation Guarantor's execution and delivery of this Guaranty.
- B. Northshore is wholly owned by Cliffs Minnesota Minerals Company, a Minnesota corporation, which is wholly owned by Guarantor.
  - C. Guarantor expects to derive benefits from the issuance of the Permits to Northshore.

NOW, THEREFORE, in consideration of the State's agreement to issue the Permits to Northshore, and for other good and valuable consideration, the receipt and sufficiency of which are hereby acknowledged, Guarantor hereby covenants and agrees with the State as follows:

Section 1. <u>Defined Terms</u>. As used in this Guaranty, the following terms shall have the meanings indicated:

"Obligations" means: (a) all liabilities and monetary obligations of Northshore to the State of every kind, nature or description arising under or in connection with the Permits, regardless of whether the Permits, or any of them, have terminated or expired; (b) all costs and expenses incurred by the State in collecting any amounts owed under or in connection with the Permits, regardless of whether the Permits have terminated or expired, or in connection with enforcing any of the obligations or requirements of the Permits, including without limitation attorneys' and consultants' fees; and (c) performance of all obligations and requirements of Northshore arising under or in connection with the Permits, regardless of whether the Permits, or any of them, have terminated or expired.

"<u>Permits</u>" means the following permits, and any amendments, modifications, supplements, extensions, reissuances or replacements thereto or thereof: (a) Mile Post 7 Master Permit, as

amended, a copy of which is attached hereto as Exhibit A; (b) Authorization to Construct, Install and Operate a Waste Water Disposal System Permit Program, identified as Permit No. MN 0040509, a copy of which is attached hereto as Exhibit B; and (c) Authorization to Discharge Under the National Pollutant Discharge Elimination System Permit Program, identified as Permit No. MN 0055301, a copy of which is attached hereto as Exhibit C.

"Person" means any individual or entity, whether acting in an individual, corporate, fiduciary or other capacity.

- Section 2. <u>The Guaranty</u>. Guarantor hereby absolutely and unconditionally guarantees to the State the full and prompt payment and performance, when due or required, of the Obligations.
- Section 3. Continuing Guaranty. This Guaranty is an absolute, unconditional. irrevocable, complete and continuing Guaranty of payment and performance of the Obligations. The obligations of Guarantor hereunder shall not be released by any action which might, but for this provision of this Guaranty, be deemed a legal or equitable discharge of a surety or guarantor, other than irrevocable payment and performance in full of the Obligations. No notice of the Obligations to which this Guaranty may apply, or any renewal, amendment or extension thereof, need be given to Guarantor. Guarantor hereby waives (a) demand of payment, presentment, protest, notice of dishonor, nonpayment or nonperformance of any and all of the Obligations; (b) notice of acceptance of this Guaranty and notice of any liability to which it may apply; (c) all other notices and demands of any kind and description relating to the Obligations now or hereafter provided for by any agreement, except as otherwise required by statute, law, rule or regulation; and (d) all defenses of Northshore pertaining to the Obligations except for the defense of discharge by payment or performance. The Obligations shall constitute the direct and primary obligations of Guarantor. Guarantor shall be and remain liable for any Obligations remaining after any action is brought to enforce the Permits, or after the Permits, or any of them, have terminated or expired.
- Section 4. Other Transactions. The State is authorized (a) to amend, modify, supplement, extend, reissue or replace the Permits, to waive compliance by Northshore or any other Person with the terms thereof and to settle or compromise any of the Obligations without notice to Guarantor and without affecting the liabilities of Guarantor; and (b) to exchange, surrender or release, with or without consideration, any collateral and security which may be placed with it by Northshore or by any other Person, or to deliver any such collateral and security directly to Northshore for collection and remittance or for credit, or to collect the same in any manner without notice to Guarantor. The liabilities of Guarantor shall not be affected by any failure, delay, neglect or omission on the part of the State to realize upon any of the obligations of Northshore to the State. or upon any collateral of security for any of the Obligations, nor by the taking by the State, of (or the failure to take) any other guaranty or guaranties to secure the Obligations, nor by the taking by the State of (or the failure to take or the failure to perfect its security interest in or other lien on) collateral or security of any kind. No act or omission of the State, whether or not such action or failure to act varies or increases the risk of, or affects the rights or remedies of Guarantor, shall affect or impair the obligations of Guarantor hereunder. This Guaranty is in effect and binding upon execution and delivery of this Guaranty by a duly authorized officer of Guarantor only. Possession of this Guaranty by the State shall be conclusive evidence of due delivery hereof by Guarantor. This Guaranty shall continue in full force and effect, both as to the Obligations now

existing and/or hereafter created, notwithstanding the release of or extension of time to any other Person or guarantor of the Obligations or any part thereof.

- Section 5. Actions Not Required. Guarantor hereby waives any and all rights to cause a marshaling of the assets of Northshore or any other action by any court or other governmental body with respect thereto or to cause the State to proceed against any security for the Obligations or any other recourse which the State may have and waives any requirements that the State institute any action or proceeding at law or in equity, or obtain any judgment, against Northshore or any other Person, or with respect to any collateral security for the Obligations, as a condition precedent to making demand on or bringing an action or obtaining or enforcing a judgment against Guarantor upon this Guaranty. Time is of the essence with respect to Guarantor's obligations under this Guaranty. If any remedy or right hereby granted shall be found to be unenforceable, such enforceability shall not limit or prevent enforcement of any other remedy or right hereby granted.
- Section 6. <u>Application of Payments</u>. Any and all payments made by Guarantor or by any other Person, and/or the proceeds of any or all collateral or security for any of the Obligations, may be applied by the State on such items of the Obligations as the State may elect.

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- Section 7. Recovery of Payment. If any payment received by the State and applied to the Obligations is subsequently set aside, recovered, rescinded or required to be returned for any reason (including, without limitation, the bankruptcy, insolvency or reorganization of Northshore or any other Person or obligor), the Obligations to which such payment was applied shall for the purposes of this Guaranty be deemed to have continued in existence, notwithstanding such application, and this Guaranty shall be enforceable as to such Obligations as fully as if such application had never been made.
- Section 8. Northshore's Financial Condition. Guarantor has full knowledge of the financial condition of Northshore, and in delivering this Guaranty has not relied on any statement or representation of the State or its elected officials, officers, employees, attorneys, agents, contractors or representatives. The State shall have no obligation to provide Guarantor with any advice whatsoever or to inform Guarantor at any time of the State's actions, evaluations or conclusions on the financial condition of, or any other matter concerning, Northshore.
- Section 9. Remedies. All remedies afforded to the State by this Guaranty are separate and cumulative remedies and no one of such remedies, whether or not exercised by the State, shall limit any of the other remedies available to the State and shall in no way limit or prejudice any other remedy which the State may have. Mere delay or failure to act shall not preclude the exercise or enforcement of any rights and remedies available to the State.
- Section 10. <u>Bankruptcy of Northshore</u>. The liabilities and obligations of Guarantor under this Guaranty shall not be impaired or affected by the institution by or against Northshore or any other Person of any bankruptcy, reorganization, arrangement, insolvency or liquidation proceedings, or any other similar proceedings for relief under any bankruptcy law or similar law for the relief of debtors. Any discharge of any of the Obligations pursuant to such bankruptcy or similar law or other law shall not diminish, discharge or otherwise affect in any way the obligations of Guarantor under this Guaranty, and upon the institution of any of the above actions, such obligations shall continue to be enforceable against Guarantor.

Cost and Expenses. Guarantor shall pay or reimburse the State on demand Section 11. for all reasonable out-of-pocket expenses (including in each case all attorneys' and consultants' fees) incurred by the State arising out of or in connection with the enforcement of this Guaranty against Guarantor or arising out of or in connection with any failure of Guarantor to perform fully and timely the Obligations of Guarantor hereunder. Guarantor agrees that, if Northshore fails to perform timely and fully any of the Obligations, then in addition to any of the rights or remedies of the State under any of the Permits, the State shall have the right to perform, or have its agents or contractors perform, such Obligations, either before or after the commencement of any action or the exercise of any right or remedy, and/or before or after the termination or expiration of any of the Permits. Guarantor shall pay to the State, upon demand, all reasonable costs and expenses incurred by the State in connection with the performance of such Obligations by the State, and/or its agents or contractors. Guarantor shall also pay to the State, upon demand and to the extent not prohibited by law, all losses, liabilities, damages, penalties, judgments and expenses, including without limitation reasonable attorneys' and consultants' fees, which may be imposed upon or incurred or paid by or asserted against the State, or its elected officials, officers, employees, attorneys, agents, contractors or representatives, by reason of or in connection with any of the following: (a) any claim by any Person regarding the actions or inactions of Northshore in connection with its operations relating to any of the Permits; and (b) any failure on the part of Northshore to pay or perform timely and fully any of the Obligations.

- Section 12. <u>Representations and Warranties</u>. Guarantor makes the following representations and warranties to the State, with the understanding that the State is relying thereon in connection with its agreement to issue the Permits to Northshore:
  - (a) This Guaranty constitutes the legal, valid and binding obligation of Guarantor, and is enforceable against Guarantor in accordance with its terms, subject only to limitations resulting from bankruptcy, insolvency or other similar laws affecting the rights of creditors generally.
  - (b) There is no action or proceeding pending, or to the best knowledge of Guarantor, threatened against or affecting either Guarantor, Northshore or any other Person controlled by, or under common control with, Guarantor which, if adversely determined, would have a material adverse affect on the condition (financial or otherwise), properties or assets of Guarantor or Northshore, or which would question the validity of this Guaranty, the Permits, or any instrument, document or other agreement related hereto or required hereby, or impair the ability of Guarantor or Northshore to perform their respective obligations hereunder, under the Permits or under such other documents.
  - (c) Neither Guarantor, Northshore nor any other Person controlled by, or under common control with, Guarantor is in default under any material provision of any material agreement, instrument, decree or order to which any of them is a party, or by which any of them or their respective properties is bound or affected, which would impair the ability of Guarantor or Northshore to perform its respective obligations hereunder or under the Permits.
  - (d) No consent, approval, order or authorization of, or registration, declaration or filing with, or notice to, any governmental authority or any Person is required in connection with

the execution and delivery of this Guaranty, or the carrying out or performance of any actions or transactions required or contemplated hereby, or if required, such consent, approval, order or authorization has been obtained, or such registration, declaration or filing has been accomplished, or such notice has been given, prior to the date hereof.

- Section 13. <u>Waivers and Amendments</u>. This Guaranty can be waived, modified, amended, terminated or discharged only explicitly in a writing signed by the State. A waiver so signed shall be effective only in the specific instance and for the specific purpose given.
- Section 14. <u>Notices</u>. All notices and demands that are to be given to or made upon any party hereto shall be in writing and shall be personally delivered or sent by certified mail, postage prepaid, return receipt requested or by a nationally recognized courier, to the address set forth in the preamble hereof, or to such other address as may be established by ten days' prior notice given as specified by this Section. Notices shall be deemed to be given for purposes of this Guaranty on the day that such writing is delivered or sent to the intended recipient thereof in accordance with the provisions of this Section.

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- Section 15. <u>Guarantor Acknowledgments.</u> Guarantor acknowledges that the State has no fiduciary relationship to Guarantor and no joint venture exists between Guarantor and the State.
- Section 16. Successors and Assigns. This Guaranty shall (a) remain in full force and effect until all of the Obligations have been fully performed, and fully and irrevocably paid, (b) be binding upon Guarantor and the heirs, representatives, successors, and assigns of Guarantor and (c) inure to the benefit of, and be enforceable by, the State and its assigns. All references in this Guaranty to the State shall mean the State, and all applicable subdivisions and agencies of the State.
- Section 17. Governing Law and Construction. The validity, construction and enforceability of this Guaranty shall be governed by the laws of the State of Minnesota, without giving effect to conflict of laws or principles. Whenever possible, each provision of this Guaranty and any other statement, instrument or transaction contemplated hereby or relating hereto, shall be interpreted in such manner as to be effective and valid under such applicable law, but, if any provision of this Guaranty or any other statement, instrument or transaction contemplated hereby or relating hereto shall be held to be prohibited or invalid under such applicable law, such provision shall be ineffective only to the extent of such prohibition or invalidity, without invalidating the remainder of such provision or affecting the remaining provisions of this Guaranty or any other statement, instrument or transaction contemplated hereby or relating hereto.
- Section 18. <u>Consent to Jurisdiction</u>. At the option of the State, this Guaranty may be enforced in United States District Court for the District of Minnesota or in any Minnesota state court in Hennepin, Ramsey, St. Louis or Lake County, Minnesota; and Guarantor consents to the jurisdiction and venue of any such Court and waives any argument that venue in such forums is not convenient. In the event Guarantor commences any action in another jurisdiction or venue under any tort or contract or other theory arising directly or indirectly from the relationship created by this Guaranty, the State at its option shall be entitled to have the case transferred to one of the jurisdictions and venues above-described, or if such transfer cannot be accomplished under applicable law, to have such case dismissed without prejudice.

Section 19. <u>General</u>. Captions in this Guaranty are for reference and convenience only and shall not affect the interpretation or meaning of any provision of this Guaranty.

IN WITNESS WHEREOF, Guarantor has executed this Guaranty as of the date first above written.

Guarantor:

CLEVELAND-CLIFFS INC an Ohio corporation

By \_\_\_\_\_\_\_Executive Vice President

Its

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#### Exhibit A

This Financial Assurance Agreement and the incorporated Letter of Credit and Guaranty applies solely to the Milepost 7 related requirements of the attached Minnesota Pollution Control Agency NPDES/SDS Permit No. 0055301 and the Minnesota Department of Natural Resources Milepost 7 Master Permit, as amended. These two permits are attached hereto and hereby made a part of this Exhibit A. It does not apply to provisions of those permits which are not applicable to the construction and operation of the Milepost 7 tailings basin and water quality treatment plant at Milepost 7.

- I. Those provisions of NPDES/SDS Permit No. 0055301 which apply solely to the construction and operation of the Milepost 7 tailing basin and the water quality treatment plant at Milepost 7 include but may not be limited to:
  - 1. Those portions of Part I.A. <u>Facility Description</u> which describes the Milepost 7 tailings basin and wastewater treatment plant operation but excluding therefrom any description or condition relating to the E. W. Davis Works plant area at Silver Bay or the plant and operations of Silver Bay Power Company;
  - 2. Part I.B.1, 5., 6., 7. and 8.;
  - 3. Those portions of Part I.C. <u>General Conditions</u> which relate directly to the construction and operation of the Milepost 7 tailings basin and wastewater treatment plant;
  - Part I.D. <u>Disposal Facility Design</u>, <u>Construction and Operation</u>;
  - 5. Those portions of Part I.E. <u>Air Quality Limits</u> and Part I.F. <u>Monitoring and Reporting</u> which relate to the construction and operation of the Milepost 7 tailings basin and wastewater treatment plant;
  - Part I.G. Definitions;
  - 7. Part I.H.2., 3., 4., 5. and 6.; and
  - 8. Part II.

It is the intent of this listing to exclude from the applicability of this Financial Services Agreement any and all provisions of NPDES/SDS Permit 0055301 which deal with any condition or operation at the E. W. Davis Works plant and/or plant site and any condition or operation at the Silver Bay Power Company site, unless these conditions or operations have a direct affect or connection to the construction and operation of the Milepost 7 tailings basin and wastewater treatment plant.

II. Those provisions of the Minnesota Department of Natural

Resources Milepost 7 Master Permit, as amended, which apply solely to the construction and operation of the Milepost 7 On-Land Tailings Disposal System are:

 The cited water appropriation permits and works in the beds of public waters permits that are necessary for the construction and operation of the Milepost 7 on-land closed-circuit taconite tailings disposal system.

It is the intent of this Financial Assurance Agreement to exclude therefrom any and all provisions of the Milepost 7 Master Permit which deal with operation and maintenance of the delta located off-shore in Lake Superior or any other provision not directly applicable to the construction and operation of the Milepost 7 tailings basin system.