

## Attachment E. Land Acquisition Reporting Procedures

Environment and Natural Resources Trust Fund  
(July 20024, replaces all previous Attachment E versions)

### Section 1 – Grant procedures for all land acquisitions.

All pre-closing documentation should be submitted to the DNR Grants Unit at least 15 business days prior to your closing date to facilitate a successful transfer of grant funds. Grant specialist may allow exceptions to this, or require additional time, depending on the circumstances of individual closing.

The DNR Grants Unit's review and approval of all elements of Attachment E including, but not limited to an appraisal, appraisal review, legal description, title work, executed purchase agreement, and environmental assessment is required. The recipient assumes the risk that their costs will not be covered under this agreement if the recipient purchases the real property or interest in real property before receiving the required DNR approval. It is the responsibility of the recipient to provide copies of Attachment E, appraisal guidelines, and the **DNR Property Information Summary** to the appraiser.

A copy of the DNR appraisal guidelines, forms, and list of appraisal reviewers can be found at the following location: [DNR Appraisal Management](#)

*Per Minnesota Statute 116P.17, appropriation recipients who acquire an interest in real property must receive written approval from the commissioner of natural resources at least ten business days prior to the acquisition if the interest is acquired in whole or in part with the appropriation. When a recipient requests approval, he/she must simultaneously submit the same information to LCCMR staff. Acquisitions specifically identified in appropriation laws are not subject to commissioner approval. A form to be used to facilitate this process is located at the end of this document.*

#### Legal Description

- a. The grant recipient must have a real estate professional review the full legal description for the property being acquired. When appropriate, the grant recipient shall have the full legal description reviewed by a surveyor. The grant recipient must have the property surveyed by a

surveyor hired by the grant recipient if it is needed to have a recordable legal description. The surveyor hired by the grant recipient must be [licensed in Minnesota](#).

- b. If a property is intended to be conveyed to the DNR, and a survey is required, please provide your surveyor the DNR guidelines to help ensure another survey won't be required prior to conveyance. Those guidelines can be provided to you by your grants specialist.
- c. Any acres not eligible to be acquired with grant funds (for example, RIM acres) should be excluded from the full legal description.

## Valuation/Appraisal

The effective date of the appraisal is the last date the appraiser completed a full inspection of the property, and considered recent market data. **The recipient must close within two years of the effective date with an executed purchase agreement/exercised option agreement.**

For the specific purposes of this document, "appraised value" refers to the certified appraised value of the land to be purchased. For a conservation easement, the "interest in lands" is the difference between the before and after value. A certified appraised value must be provided for all lands/interest in lands purchased with state grant funds. If other funding sources are used for the purchase of an interest in property, separate legal descriptions and appraisal certifications need to be included in the appraisal report. Separate certifications and legal descriptions are not required if the Environment and Natural Resources Trust Fund (ENRTF) notice of funding restriction is placed on the entire property regardless of whether ENRTF funds are paying for the entire property.

- a. No appraisal is required if the land's appraised value is \$20,000 or less. However, the grant recipient must provide documentation on how the value was determined. **Contact your grant specialist for additional guidance.**
- b. For properties valued over \$20,000, an appraisal must be completed and prepared by a [Certified General Level 4 appraiser licensed in Minnesota](#).
  1. The appraisal must be prepared in conformity with the guidelines titled "[Uniform Standards of Professional Appraisal Practice](#)" and Minnesota DNR "[Supplemental Appraisal and Appraisal Review Guidelines \(1-1-2016 version\)](#)."
  2. In order to ensure compliance with the applicable appraisal standards:
    - a. Your written assignment instructions to the appraiser must be included as an addendum of the appraisal report.
    - b. The grant recipient must provide the appraiser with a full legal description and an estimate of the acreage of the property being acquired with grant funds. Full legal description refers to the legal description that would be used in the deed transferring the property from the current owner to the grant recipient. The appraiser must include the full legal description in his/her appraisal.
      - The appraiser must use the [DNR Certification Form](#).
      - The DNR must be named as an intended user of the appraisal report.
      - The intended use must include ***negotiation and grant reimbursement***.

- If the appraised value is greater than \$10 million, two appraisals are required and the DNR must be involved in writing the appraisal scope of work to be provided to the appraisers. Contact Greg Heyblom at: [greg.heyblom@state.mn.us](mailto:greg.heyblom@state.mn.us).
- c. If the appraised value is greater than \$10 million, two appraisals are required and the DNR must be involved in writing the appraisal scope of work to be provided to the appraisers. Contact Greg Heyblom at: [greg.heyblom@state.mn.us](mailto:greg.heyblom@state.mn.us).
  - The appraiser must determine if a “recertification of value” should be completed to confirm, whether or not, the conditions of a prior appraisal have been met. This may be achieved by providing written documentation stating if the new information has changed the estimated market value in the report.
  - If there is a change to value, the appraiser must provide appropriate supporting evidence and a new DNR certification reflecting the new estimated market value. If it is determined that any of the physical or ownership rights have changed, or if the appraisal effective date is no longer viable, an “update” may be required. An update constitutes a new assignment and effective date. All hypothetical conditions approved by the DNR Appraisal Unit need to occur prior to closing need to be verified by the grants unit with applicable documentation.
- d. All hypothetical conditions approved by the DNR Appraisal Unit need to occur prior to closing need to be verified by the grants unit with applicable documentation.

## Appraisal Review

- a. Appraisal reviews must be completed prior to submitting a request for reimbursement and it is recommended they are completed prior to obtaining an executed purchase agreement.
- b. The appraisal review must be prepared in conformity with the “Uniform Standards of Professional Appraisal Practice” and the current Minnesota DNR “Supplemental Appraisal and Appraisal Review Guidelines (1-1-2016 version)”
- c. The grant recipient may conduct an administrative review for all appraised properties valued up to \$500,000. The grant recipient must use the 2020 [DNR Administrative Review Checklist](#). All elements of the checklist must be met. The administrative review checklist must be completed by an individual who was not involved in the negotiations of acquiring the property from the landowner.
- d. Technical reviews are required for properties with an appraised value of over \$500,000, up to \$1,000,000. In the event the landowner and grant recipient each choose to get an appraisal, a technical review will be required to determine which appraisal will be used.
  1. The grant recipient must use a [technical reviewer on the list provided by the DNR](#).
  2. The DNR must be named as an intended user of the appraisal review report.

3. The intended use must be to assure ***conformance to standards, reliability and credibility of the appraisal for use in reimbursement of grant monies***. The reviewer must use the [DNR Reviewer Certification Form](#) or incorporate all aspects of this form into a separate template.
4. The grant recipient must provide the appraisal reviewer with a full legal description and an estimate of the acreage of the property being acquired with grant funds. Full legal description refers to the legal description that would be used in the deed transferring the property from the current owner to the grant recipient. The appraisal reviewer must include the full legal description in his/her appraisal review.
5. The appraisal must be recommended.

e. For properties appraised at a value greater than \$1,000,000, the technical appraisal review will be conducted by the DNR.

1. In order to have a technical review conducted by the DNR, the grantee must submit a Use of Funds letter to the DNR Grants Unit in order to pay for the DNR Appraisal Management team to do the review. The Use of Funds letter requirements are listed in your grant agreement. The grantee must have funding in their “DNR Land Acquisition,” line item in the approved work plan budget to pay for any DNR land acquisition services related to the project.
2. The grant recipient must provide the [acquisition packet](#) information and all appraisal documentation to Carla Backstrom, [carla.backstrom@state.mn.us](mailto:carla.backstrom@state.mn.us). Please contact Carla to determine how much time it will take for the review to be conducted by the DNR.
3. The DNR must be named as an intended user of the appraisal review report.
4. The intended use must be to assure ***reliability and credibility of the appraisal for use in reimbursement of grant money***.
5. The appraisal must be recommended.
6. The acquisition packet and appraisal report (2 copies) shall be submitted to: Carla Backstrom, Minnesota DNR, 1601 Minnesota Drive, Brainerd, MN 56401.
7. The State Reviewed Appraisal Certificate Letter will be mailed to the grant recipient at the location indicated on the acquisition packet once it has been completed.
8. The State Reviewed Appraisal Certificate Letter issued by the Appraisal Management team to the grantee must be submitted to the DNR Grants Unit prior to the transfer of grant funds for the specified acquisition.
9. Any project with more than a single funding source or multiple acquisition dates must be discussed with the grants unit prior to beginning the transaction.

f. A landowner may choose to hire their own appraiser with the following guidelines:

1. The appraisal must be done to the same standards that are put forth in Attachment E.
2. The grant recipient and the landowners appraisal must be completed around the same time to assure similar market conditions are present.

3. The DNR will hire an independent appraiser to perform a technical review on both appraisals.
4. Once the technical review is complete, the reviewer will recommend one report, or on rare occasions reject both reports.
5. The landowner's appraisal will not be considered if the grant recipient has had a technical review conducted, and/or has offered the landowner an amount to purchase the property based on an existing appraisal.

## **Landowner Information**

1. The grant recipient must be working with a willing seller and the landowner must be made aware of the fact that the grant recipient intends to either retain ownership or convey the real property or an interest in the property to a governmental entity.
2. The grant recipient must disclose any potential or actual conflict of interests to the landowner and the DNR Grants Unit prior to executing a binding agreement.
3. The grant recipient must obtain a completed copy of the most current Landowner's Disclosure Form that contains all components of the form based on discussions with the landowner.
4. The completed landowner's disclosure form must be provided to the appraiser and the appraiser reviewer before the appraisal and appraisal review are conducted. The grant recipient may have the appraiser include this form as an addendum to their appraisal.

## **Site Assessment**

1. The grant recipient shall conduct an appropriate [site assessment](#) of the real property to determine whether the real property is used or has ever been used for the manufacture, use, storage, or disposal of any hazardous waste or toxic substance, pollutant, or contaminants. If contamination is suspected, a Phase 1 review is required. If appropriate based on the findings of the Phase 1, a Phase 2 review is required. If appropriate based on the findings of the Phase 1, a Phase 2 review is required. If the property is determined to have environmental concerns, trespass, or access issues, the grant recipient must provide the grant specialist applicable documentation that demonstrates the issues were remedied.
2. The grant recipient must inspect any buildings and other improvements.

## **Marketable Title**

The grant recipient must obtain marketable title prior to closing for the property as shown either by a title opinion prepared by an attorney licensed to practice in Minnesota or by title insurance (not just a title commitment). Should a cure be required before transfer to the DNR, the grant recipient is responsible for the cure to title.

## **Reasonable Costs/Accountability of Overall Program**

1. Documentation of all costs is required for reimbursement.
2. Grant recipients are subject to periodic audits of purchases, appraisals, and appraisal review procedures. DNR's audit team may include financial, appraisal, and legal staff.
3. Audit findings may alter grant recipient's future level of authority to conduct work or receive additional grants.

## **Conveyance to the DNR**

1. If the property is to be conveyed to the DNR, please provide the DNR with the following information that was gathered under these procedures. These documents are to be provided to the DNR Lands and Minerals Project Manager assigned to the acquisition project.
  - a. The landowner disclosure form completed by the landowner from whom you purchased the property;
  - b. A copy of the initial site assessment information;
  - c. Evidence that the County Board was notified of the acquisition and any comments/concerns stemming from the notification;
  - d. The title information i.e. attorney's title opinions, commitments for title insurance;
  - e. Any survey work completed to DNR survey guidelines;
  - f. The deeds (copies of the existing landowner's deed and purchase/option agreement and exercise letter if the property has not been purchased yet) or copy of the deed showing transfer of ownership to the grant recipient.

## **Section 2 – Reporting Requirements, Eligible Costs, Conditions for Payment of Eligible Costs**

### **Reporting Requirements and Notice of Funding Restrictions**

- a. The grant recipient must comply with the project requirements and reporting requirements specified in Minnesota Laws 2019, 1st Special Session Chapter 4, Article 2, Subdivision 14 (Project Requirements) and [Minnesota Statutes 116P.15](#);
- b. A legal description of the interest in real property covered by the funding agreement;
- c. A reference to the underlying funding agreement;
- d. A reference to 116P.15, Subdivision 2c; and
- e. **The following statement must be referenced in the Notice of Funding Restrictions: "This interest in real property shall be administered in accordance with the terms, conditions, and purposes of the grant agreement controlling the acquisition of the property. The interest in real property, or any portion of the interest in real property, shall not be sold, transferred, pledged, or otherwise**

*disposed of or further encumbered without obtaining the prior written approval of the Legislative- Citizen Commission on Minnesota Resources or its successor. The ownership of the interest in real property shall transfer to the state if: (1) the holder of the interest in real property fails to comply with the terms and conditions of the grant agreement or work plan; or (2) restrictions are placed on the land that preclude its use for the intended purpose as specified in the appropriation."*

### **Eligible Costs are the Following:**

- a. The value the grant recipient paid for the property up to 110% of the appraised value with prior approval from the LCCMR,
- b. Appraisals and Appraisal Reviews for land to be acquired with ENRTF funds,
- c. Surveys,
- d. Title commitment,
- e. Loan costs for holding the property,
- f. Property taxes paid by the grant recipient from the date of its acquisition provided the property will be conveyed to a government entity during the grant period,
- g. Attorney fees for the specific acquisition (i.e. title opinion),
- h. Staff time spent on the specific acquisition,
- i. Abstracting, recording fees, and other closing fees,
- j. Penalty payments made for prepayment of a mortgage or loan,
- k. Title Insurance, and
- l. Phase 1 Site Assessments.
- m. Mineral Reports

### **Eligible Costs upon Prior Approval are the Following:**

- a. Phase 2 Site Assessments,
- b. Other due diligence expenses, carrying costs, and transactional costs not listed under 2. Eligible Costs, and earnest money

### **Conditions for Payments of Eligible Costs**

The Recipient may use funds available under this Agreement to cover any costs incurred in following the above land acquisition procedures and as otherwise set out in the Work Plan attached as Attachment A subject to the following conditions:

- a. The Recipient will not be entitled to use funds available under this Agreement (alone or in combination with other funds) for a land purchase price in excess of the appraised value. Up to 110% of appraised value may be approved following review by the LCCMR.
- b. In order to be reimbursed for land acquisitions that occur in the fourth fiscal year, the grantee will notify the State that a binding purchase agreement has occurred before the end of the third fiscal year.
  1. Notify your grant specialist that you intend to have a binding agreement in place by June 30 of the third year. Provide proof of that agreement no later than July 15 of the fourth year.
  2. Failure to do so may significantly affect payment. In that case, notify your grant specialist as soon as possible of the binding agreement.
- c. Eligible costs incurred in the purchase of real property or an interest in real property must be documented by:
  - Pre-Closing Items to DNR (**Required at least 10 business days before the closing date**)
    1. Commissioner Approval Letter
    2. Most recent tax assessed value and tax statement of the property
    3. **DNR Property Information Summary**
    4. Amount the recipient plans to offer for the interest in real property
    5. A copy of the site assessment document,
    6. A copy of all appraisal(s) and appraisal review(s),
    7. State Review Appraisal Certificate letter, if required,
    8. The full legal description of the real property or interest in real property purchased,
    9. Any required survey,
    10. Landowner's Disclosure Form (may be contained in the appraisal addenda),
    11. Evidence of title as required above or as otherwise agreed to by the Attorney General, and
    12. Evidence of the amount to be paid for the real property or interest in real property (signed purchase agreement or signed option agreement along with an option exercise letter).
  - Post-Closing Items to DNR (**Required within 10 days after the closing date**)
    1. Settlement Statement.
    2. Confirmation of bank payment.
  - Post-Closing Items to DNR (**Required within 60 days after the closing date**)
    1. A copy of the recorded deed or easement language,
    2. Evidence of successfully recording a notice of funding restrictions
    3. Title Insurance Policy (if used title insurance commitment)

## Commissioner Approval of Acquisition of Lands or Interest in Lands with Environment and Natural Resources Trust Funds

***Per Minnesota Statute 116P.17, appropriation recipients who acquire an interest in real property must receive written approval from the commissioner of natural resources at least ten business days prior to the acquisition if the interest is acquired in whole or in part with the appropriation. When a recipient requests approval, he/she must simultaneously submit the same information to LCCMR staff. Acquisitions specifically identified in appropriation laws and conservation easements to be held by the Board of Water and Soil Resources are not subject to commissioner approval under this section.***

In order to seek the required written approval, please complete the appropriation recipient section of this form and send it via email to your assigned DNR Grant Specialist (pass-through appropriations) or the appropriate DNR Division Director (direct appropriations) as listed below. Documentation should be submitted to your grant specialist at least four weeks prior to close to ensure ample time for review and considerations.

The DNR Division Director will first review and recommend or not recommend the acquisition with a detailed rationale. Following a decision by the Commissioner, this completed form will then be routed back to the appropriation recipient via the individual whom the request for approval was submitted (assigned DNR Grant Specialist for pass- through appropriations; DNR Division Director for direct appropriations).

### **APPROPRIATION RECIPIENT**

Recipient Name: \_\_\_\_\_

Appropriation Law Language: \_\_\_\_\_

Appropriation Law Citation: \_\_\_\_\_

Full Legal Description of Interest in Real Property to be Acquired: \_\_\_\_\_

County/ies in which Real Property is to be Acquired: \_\_\_\_\_

Number of Acres to be Acquired: \_\_\_\_\_

Land Fully in Public Domain       Land Partially in Public Domain       Land in Private Domain

**Interest in Real Property to be Acquired:**

Easement       Fee Title       Other

**Type of Acquisition:**

WMA       AMA       SNA       Prairie Bank       Other

**Qualities of the Land/Reason(s) to Acquire/Planned Use:**

**Maps to be Attached:**

- Plat book map showing parcel and contiguous ownerships
- Sketch of property or, if available, survey
- Aerial photo

Authorized Representative Name & Date: \_\_\_\_\_

Authorized Representative Signature: \_\_\_\_\_

**DNR DIVISION DIRECTOR**

***WMA & AMA: Fish and Wildlife***

***SNA & Prairie Bank: Ecological and Water Resources***

The above parcel is:

- Recommended as it is identified as a high priority and meets the objectives and criteria identified in the applicable acquisition plan for the intended management status of the property
- Recommended as it is otherwise identified as a priority for state financing
- Not recommended
- Rationale for decision attached

Division Director Name & Date: \_\_\_\_\_

Division Director Signature: \_\_\_\_\_

## **DNR DIVISION DIRECTOR**

The above parcel is:

- Approved as it is identified as a high priority and meets the objectives and criteria identified in the applicable acquisition plan for the intended management status of the property
- Approved as it is otherwise identified as a priority for state financing
- Not approved

Commissioner Name & Date: \_\_\_\_\_

Commissioner Signature: \_\_\_\_\_